Selected Sources on Aboriginal Issues

Bibliographica No. 3

by Cheryl Shindruk & Tom Carter
1991

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SELECTED SOURCES ON ABORIGINAL ISSUES

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The Institute of Urban Studies is an independent research arm of the University of Winnipeg. Since 1969, the IUS has been both an academic and an applied research centre, committed to examining urban development issues in a broad, non-partisan manner. The Institute examines inner city, environmental, Aboriginal and community development issues. In addition to its ongoing involvement in research, IUS brings in visiting scholars, hosts workshops, seminars and conferences, and acts in partnership with other organizations in the community to effect positive change.
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PREFACE

This bibliography was compiled to assist people who are interested in and working on Aboriginal issues. It will be particularly useful for those involved in research, policy development and program design, delivery and evaluation. It includes approximately 375 entries. Over half of the entries are annotated, or at least sufficient key words and phrases are provided so the content of the document is obvious to the reader. Just under one half of the entries fall in the field of housing and community planning, as most of the entries were compiled while preparing a number of reports on Native housing and community planning issues. However, the bibliography also includes entries under Native constitutional issues, Native culture and tradition, Native economic development, education, health and social welfare. In general, only those documents published in the last ten years have been included, although some earlier publications are listed in the bibliography, particularly if they deal with programs or issues that are current and ongoing.

No attempt was made to include all the publications in each area; rather, items are listed on the basis of their availability and potential utility for individuals on Native issues. No doubt there are many important documents that are not included. As well, the inclusion of annotations should not be construed to mean that those items are more important than others. An explanatory statement is also necessary on terminology. The references included focus on Natives, both Status and non-Status, Métis and Inuit, but throughout, these groups are often collectively referred to as Native or Aboriginal.

In conclusion, this is a working bibliography that will be very useful for individuals from a variety of fields and professions who are working with Aboriginal problems and issues. A sincere vote of thanks must be extended to Cheryl Shindruk, who spent many hours compiling many of the entries.

Tom Carter
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Selected Sources on Aboriginal Issues

Housing and Community Planning


. Inventory of physical and human resources
. Historical rendition of housing process
. Documentation of delivery of housing programs


. Description of Home Counselling Program, operated through CMHC's Rural and Native Housing Program
. Counselling service introduced in 1980
. Community housing and social services


. Assessment of federal/provincial 2-year low-income housing program for Métis and enfranchised Indians
. Agreement entered into, 1965
. Initially a co-operative venture; became venue of provincial government


. Community design of Nanisink evaluated
. Housing stock analyzed


. Overview of joint federal-provincial public housing program


- Northern design and construction techniques


- Northern housing programs
- Assessment of implementation

**Canada. Department of Indian and Northern Affairs.** *Land Use Planning in Northern Canada*. Ottawa: Department of Indian and Northern Affairs, 1982.

- General look at the North as a region in terms of the land-use planning process
- Finds little consideration for community structure or housing
- Calls for orderly scheme of development

**Canada. Department of Indian and Northern Affairs.** *Northern Land-Use Planning*. Ottawa: Department of Indian and Northern Affairs, 1981.

- Identifies problems inherent in the *ad hoc* crisis management approach to Northern development
- Implications in settlement patterns
- Cites 1970 as pivotal year in which land use conflicts between Native pursuits and resource development surfaced


- Reference manual addressing Native land claims, mineral production, government administration
- Settlement and community infrastructures, community hierarchy

- Little or no discussion of housing except for costs


**Canada. Department of Indian and Northern Affairs.** *Indian and Inuit Affairs, Guideline House Design Program, Rural Plan, A-G*. Ottawa: Department of Indian and Northern Affairs, 1981.

- Collection of housing manuals to assist in alleviating poor housing
- Consists of house designs, drawings, specs, technical data—to facilitate local construction
- Attempting to meet variety of housing needs
- Physical and cultural needs of Natives addressed

**Canada. Department of Indian and Northern Affairs.** *Indian Conditions: A Survey*. Ottawa: Department of Indian and Northern Affairs, 1980.

- Documents changes in social, economic and political conditions—1950-1970
- Regarding housing stock, the report details housing need, quality of services and overcrowded living conditions on reserves.

**Canada. Department of Indian and Northern Affairs.** *1988 Indian Reserve Community Profiles: Manitoba Region*. Ottawa: Department of Indian and Northern Affairs, 1989.

**Canada. Department of Indian and Northern Affairs.** *On-Reserve Housing Manual*. Ottawa: Department of Indian and Northern Affairs, 1983.

- Addresses and supports citizens' participation
or self-help approach to housing provision on reserves
. Documents process by which housing services given back to Native population
. Self-administration of housing programs


. Presents projections of the number of registered Indian private households and census families for Canada, the Atlantic region and other provinces and territories
. Based on the 1986 Census data on Indian households and families
. Two-part report: first part provides selected highlights of projections, definition of terms, brief description of methodology and assumptions and analysis of the results; second part provides detailed tables for two projection series


. Guidelines based on the concept "form following function"
. Intended to augment National Building Code requirements
. Design guidelines in Northern climate


. Examines the history of the program, its objectives, program components, housing needs in rural areas and small communities, and the extent to which program objectives have been achieved

Sources on Aboriginal Issues


Not specifically Native in subject matter, but does look at Rural and Native Housing Program and Non-Profit Housing Program


Advocating the self-help approach in addressing the Inuit housing situation, Carnegie is critical of federal and territorial governments for their failure to foster its implementation. Historical account of Inuit housing

Carter, T. "Northern Native Housing: Historical Problems and Program Appropriateness." In R. Corbett, ed., Resolving Rural Housing Policy Conflicts: Case Studies from Canada, United States and Britain. Sackville, NB: Rural and Small Town Research and Studies Programme, Department of Geography, Mount Allison University, 1989.

Focuses on housing policies and programs in communities in the Northern Prairies, outlining the difficulties associated with attempts to match program criteria with community and client characteristics and needs


Descriptive report of housing characteristics, specifically measuring three indicators: crowding, adequacy, affordability. Documents significant features of Yukon core housing need


Program evaluation, e.g., Rural and Native Housing Program. Housing delivery. Non-market community, economic mismatch. Suitability of core housing need measures in the North


Report of the Task Force established to review program operations, regional strategies and evaluation of the program's ability to reach the intended client group. The report develops recommendations on appropriate delivery strategies.


Evaluation of Saskatchewan's Northern Housing Program. Documents the mismatch between economic, cultural and geographic needs and type of housing


Program evaluation. Southern bias made it unworkable. Failure on part of program to account for cultural, economic and geographic characteris-
Sources on Aboriginal Issues

Northern housing programs must recognize and capitalize on regional variations; facilitate self-help initiatives.


A documentation of the socio-economic circumstances of Natives in Winnipeg, with a specific emphasis on housing.

An evaluation of the Urban Native Non-Profit Programs


Deirmenjian, S. and M. Jones. Planning for Communities in the North: A Preliminary Evaluation of an Innovative Approach in the


Suggests that federal land-use policy conflicts with traditional Native needs.

Discusses Native participation in planning process.

Documents detrimental impact of Southern culture on Native community.


Presents a strong case for self-help programs.

De Jourdan states that land-ownership, inadequate financing and federal-provincial jurisdictional conflict work against provision of Native housing stock.

Self-help may be logical answer.


Conclusions suggest that housing market in North has dramatically changed in last 20 years, yet determine a distinctively Northern tradition.

Don Jossa and Associates (Yellowknife), Planning and Architectural Considerations for Northern Housing. CMHC, 1986.

Since existing settlement data are narrow, unreliable and lacking a balanced view of structural, economic and ethnic dimensions of settlements, the author calls for a more detailed data collection exercise.


Since existing settlement data are narrow, unreliable and lacking a balanced view of structural, economic and ethnic dimensions of settlements, the author calls for a more detailed data collection exercise.
Sources on Aboriginal Issues


- Department of Municipal Affairs News Release
- Re: Rural Home Assistance Program (RHAP) operated in eight Métis communities delivering approximately 1100 homes over the last decade
- Economic spinoffs to community discussed


- Focusing on adequacy, suitability, affordability and lack of alternatives, the report determines the social housing need in the general population not served by existing programs.
- Although the report does not focus specifically on Natives, the circumstances of some communities parallel Native difficulties.


- Policy evaluation
- Examination of on-reserve housing conditions and needs


- Development and conservation of the North's natural resources
- Highlights developmental and environmental issues
- Looks at land-use regulation and political and institutional barriers
- Discusses land-use conflicts


- Condemnation of Northwest Territories Housing Corporation
- Calls for decentralization and local participation


- Historical description of Arctic housing, 1950 to 1981
- Applauds activities of Northwest Territories Housing Corporation


- Analytical highlights of the principal trends in the demographic characteristics of Canada's Aboriginal populations from 1981 to 2001
- Implications for federal policy, programs and activities are highlighted.
- Both actual and projected data are provided.


- Provides a detailed review and assessment of
housing inventories and needs in the Northern coastal communities of Labrador

The report documents housing conditions that, in many situations, present serious health and safety problems to the occupants.


Inuit Non-Profit Housing Corporation. An Introduction to Housing Conditions in Canada's Arctic and to the Inuit Non-Profit Housing Corporation. Ottawa: Inuit Non-Profit Housing Corporation.


- Cold region construction practices
- Need for flexibility in building process


- Housing content


- Principles of cold-climate environmental engineering and construction techniques


- Measures for energy-efficient Northern housing


- Collection of house designs in RNH Demonstration Program and Alberta Rural Home Assistance Program


- Energy efficiency in housing design


- Historical review of CMHC's urban Native housing activity
- Discussion of private, non-profit, Native housing corporation—Wigwamen of Toronto


- Network quality of Native community described


- Recommends participation of Native groups in program design
- Addresses local, social, economic and physical environments of Native populations

This is an examination of government policies and programs pertaining to urban Natives in Ontario, and a documentation of problems which Natives feel are associated with urban living, including inadequate housing, limited education, lack of cultural awareness, unemployment, alcohol abuse and discrimination.


McCallum, Mark. "Homes built to meet serious shortage in Fort Chipewyan; apartments, hotels to come." Windspeaker, 6,1 (March 11, 1988): 3.


.. Evaluation of self-help component of Rural and Native Housing Program
.. Applauds self-help as delivery mechanism
.. Benefits: reduction of arrears, defaults, repossessions, extends life of RH
.. Some programs in RRAP are more conducive to local involvement, while others, e.g., Section 40, are not.
Sources on Aboriginal Issues


Perrault-Dorval, G. "L'habitation nordique." *North,* 29 (Fall 1982).


- Explores the applicability of self-help housing in Native communities


- Planning and development issues in isolated Northern communities


- Program evaluation

- Assessment of effectiveness of the Department of Indian and Northern Affairs


- The most visible impact of Northern resource development has been on the Native people, whose customs and traditions have been sacrificed for such industrial development.


- Evaluation of housing in Northern flood communities
- Repair costs

- Analysis of current housing conditions in five NFCs
- Summary of repair costs
- Projection of future housing requirements
- Database of NFC housing stock
- Addresses new family formation and overcrowding
- Calls for consistent evaluation to bring housing up to acceptable standards

Sources on Aboriginal Issues

1. Thorough examination of Native housing conditions
2. Program evaluation and needs assessment
3. Native housing issues are structural, cultural and individual in nature
4. Emphasizes self-help in Native housing process
5. Housing can be used to assist Native social development by providing the base for health, education, cultural pride, self-respect.

Rider, J. "Native Housing in Saskatoon, Saskatchewan." Master's thesis (Architecture), University of Minnesota, 1983.


. The report documents household characteristics and housing conditions in Métis settlements in Alberta.
. Housing requirements are assessed, and an allocation mechanism based on community needs is proposed.


. Evaluation of housing condition and processes

. Assessed demand, program practices


Schreiber, Dorothy. "O'sky-ya provides rental housing (Edmonton)." Windspeaker, 6,10 (May 13, 1988): 3.


. Watch for the English version.
. Demonstration model for rural and Native housing


. Focuses on Canada, United States, Australia


. A study was conducted to examine a new approach to home construction in rural Alberta (population less than 10,000), in which an owner would work in a co-operative manner with a professional contractor to
construct his/her home. Although the report does not focus specifically on Native communities, the findings are applicable.


Based on interviews with about 1,100 registered Indians in over 50 towns and cities in British Columbia, the study documents the problems Indians face in a city. Details the rapid urbanization of the Native population


Public Housing Program evaluation (Yellowknife)
Public Housing Program not economically efficient
Proposes shelter allowances as more efficient means of social welfare


Adovocates self-help approach which would allow Native population to develop the resources necessary to provide needed housing


Adaptation of Thermocube System to RNH Demonstration Program


American content


Sources on Aboriginal Issues


. Author of MHRC's Manitoba Remote Housing Survey
. Housing need assessment is the function of the local community.
. The article acknowledges and criticizes the Southern bias evident in evaluation/assessment practices.
. Southern bias tends to ignore "Northern mobility," a pronounced characteristic of Northern settlement.


. The paper describes the historical policy context in which the conditions of contemporary Native Canadian settlements are based, and the array of issues and the implications they have for planning. Planning as a component of the movement towards self-government and self-management is examined.


. Developed for use in rural and Native housing program, the crofter has a series of housing designs which would reduce foundation movement condensation, air leakages and improve NRA efficiency.
. Conceived as an alternative to the standard RNH unit, the crofter never made it past the experimental stage.

Zrodlo, L. R. "The Design of New Housing Types with and for the Inuit of Arctic Quebec." Inter-Nord, 17 (1985).

. Description of evolution of Inuit housing
. Addresses impact of Southern culture on housing (e.g., compartmentalism) and change in Inuit lifestyle post-1950

**Constitutional Issues**


**Canada. Department of Indian and Northern Affairs.** *Living Treaties: Lasting Agreements.* Report of the task force to review comprehensive claims policy, Ottawa, 1985.


- A report based on a process of consultation and review carried out over a two-year period by the federal government.
- Consultations were held with Aboriginal people, the provinces and interested Canadians in general.

**Canada. Department of Indian and Northern Affairs.** *Proposed Amendments to the Indian Act Concerning Conditionally Surrendered Land and Band Taxation Powers.* Ottawa, 1987.

- The amendments contribute to Indian political and economic self-reliance, and enable Indian communities to undertake and control development on the reserve without fear of losing the special Indian status of their land.


- Position paper on Aboriginal peoples and constitutional reform


- Fiscal, legal, constitutional issues
Sources on Aboriginal Issues

- Chapter on health care (case study)
- Chapter on health services (case study)


**Kuhler, D. J.** *A Layperson's Guide to Treaty Rights in Canada.* Edited by Anne Skarsgard. Saskatoon: Native Law Centre, University of Saskatchewan.

**Little Bear, L., M. Boldt and J. A. Long,** eds. *Pathways to Self-Determination: Canadian Indians and the Canadian State.* Toronto: University of Toronto Press.

- Looks at Indian self-government, its erosion and rationale for moving towards it again


- Published bi-monthly by: National Archives of Canada, 395 Wellington Street, Ottawa, Ontario K1A 0N3


- The article examines the nineteenth-century policies by which the Indians were moved off the land, the subsequent imposition on them of a legal regime embodying ideas of self-interested White paternalism, and the consequences of that regime for the Indians.


Culture and Tradition


Sources on Aboriginal Issues

Economic Development


. Argues that government policy has been based on the premise that it is cheaper to run a community on welfare than to create jobs.
. Documents self-perpetuating quality of social assistance program; teaching White values, government policy has reinforced Native dependency and undermined traditional lifestyles.


Sources on Aboriginal Issues

Department of Indian and Northern Affairs, 1989.

Analytical highlights of the principal trends in the economic conditions of Canada's Aboriginal populations from 1981 to 2001. Implications for federal policy, programs and activities are highlighted. Both actual and projected data are provided.


Draws correlation between availability of adequate Native housing and the absence of a permanent core of workers in the Native labour force.


Impact of resource development on Native community. "Suburban" style community ineffective for Native population. Recommends short-duration housing program and rotation employment.


Inter-Church Uranium Committee and Northern Native Rights Committee. Economic Options for Northern Saskatchewan. Saskatoon, SK, 1984.

A resource on the North and the struggle of the Native people. Background papers on the history, economy and population of the North.

Transcripts of conference presentations on the economic alternatives to corporate underdevelopment. Recommendations for support action/education in the South.


The conference focused on Aboriginal beginnings; histories; present conditions and future prospects of the Fort Chipewyan-Fort Vermilion regions; fur trade; farming; evolving role of governments; economic development; and the quality of community life.


. Prepared by Billanca Holdings Ltd., St. Theresa Point, Manitoba.


. This research focuses on Indians in Victoria, particularly the employment characteristics of second generation urban Indians.


Sources on Aboriginal Issues


Sources on Aboriginal Issues

Education


. Presented in a non-technical way by a Cree author, the book focuses on the structural complexities of the Cree language.


. Focuses on cross-cultural communications in the school environment


. The report focuses on a characterization of on-reserve schooling at the elementary and secondary levels, provides an analysis of some of the socio-economic factors which may affect children's success in school, looks at post-secondary education and training, and examines the educational attainment of adults.


. This is a reference book for the Michif language which is a mixture of French and Cree languages.


Pelkey, Chester. *Of Classrooms and Caribou.* Produced by Chester Pelkey and Ian Preston, 33 min. 1987. Videocassette. Distributed by Saskatchewan Film Pool, Regina, SK.

. Set in the isolated Chipeweyan community of Fond du Lac, Saskatchewan
. Focuses on the issues of community and school relations


Sources on Aboriginal Issues

Health


- Studies involving immigrants, refugees, Native peoples, sojourners and ethnic groups in Canada
- Results indicate much variation in stress phenomena across types of acculturating groups.


- See also Bone, 1989, Native Economic Development.


- Introduction: Politics by remote control: Historical perspectives on devolution in Canada’s North.
- Devolution of health care to Northwest Territories
- Impact of devolution on health services in Northwest Territories
- Devolution and local government


- The health of infants born in the Northwest Territories in 1973-1974 is analyzed with
respect to the socio-economic and cultural environment, nutrition and health care.


Social Welfare


- Data are derived primarily from departmental administrative data sources, as well as sources from departments with an interest in Indian conditions.
- Subjects covered include population, education, health and housing conditions, social assistance, self government and labour force participation.
- The report provides historical and current statistics on the evolution of the conditions of registered Indians living on reserves over the past 23 years.
Sources on Aboriginal Issues


. This study provides analysis of key demographic, social and economic conditions of registered Indians in the early 1980s, and draws comparisons between the situations of on- and off-reserve Indians and the general population.

. Analytical highlights of the principal trends in the social conditions of Canada’s Aboriginal population from 1981 to 2001

. Implications for federal policy, programs and activities are highlighted.

. Both actual and projected data are provided.


. Inventory of community services
. Residential strata and community inequalities identified


. The above three publications by Hull provide analysis of key demographic, social and economic conditions of registered Indians in the early 1980s, and draw comparisons between the situation of on- and off-reserve Indians and the general population.


. The report focuses on demographics, geographical distribution, economics and housing conditions. Overcrowding, need for repairs, central heating and bathroom facilities were findings.


. This study provides analysis of key demographic, social and economic conditions of registered Indians in the early 1980s, and draws comparisons between the situation of on- and off-reserve Indians and the general population.


The report provides a comparative description of key socio-demographic conditions of registered Indians in Canada, the provinces and territories. Comparisons are drawn between the situation of on- and off-reserve Indians, the general population as well as the population residing in communities with comparable circumstances near reserves.

Each table is described and analyzed, and the report updates the 1981 Census Highlights.


The above two publications by Lautard provide analysis of key demographic, social and economic conditions of registered Indians in the early 1980s, and draw comparisons between the situation of on- and off-reserve Indians and the general population.


Based on 1986 Census

Includes Aboriginal/non-Aboriginal comparisons for education, income, family
composition, housing conditions


. The paper examines the domestic economies of Indian households in Regina and Saskatoon and focuses on coping strategies of the very poor, and of people only marginally attached to the wage-labour force, if they are attached at all.


Reid, Dale P. "Identity and Adoption to Community and Economic Change Among the Southend Cree." Master's thesis, Department of Anthropology, University of Saskatchewan, 1984.


